



**SOUTH DELAWARE COUNTY  
REGIONAL WATER AUTHORITY  
Annual Financial Report**

Fiscal Year Ended June 30, 2018

Delaware County, Oklahoma

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## Board of Trustees

Keith Morgan	Chairman
Max Wollard	Vice-Chairman
Dalton Asbury	Assistant Secretary
Jack Stonecipher	Trustee
Del Patterson	Trustee



# Elfrink and Associates, PLLC

Certified Public Accountants

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees  
South Delaware County Regional Water Authority

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities of the South Delaware County Regional Water Authority ("Authority"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the Authority as of June 30, 2018, and the change in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and is related directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 17, 2018 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Elfrink and Associates, PLLC*

Elfrink and Associates, PLLC

Tulsa, Oklahoma  
October 17, 2018

*Reissued August 22, 2019*

### **Management Discussion and Analysis**

This section of the South Delaware County Regional Water Authority's (the Authority) annual financial report presents management's analysis of the Authority's financial performance during the fiscal year ended June 30, 2018. Please read it in conjunction with the financial statements which follow this section.

#### **Financial Highlights**

On May 19, 2017 South Delaware County Regional Water Authority (SDCRWA) assumed all debt of Flint Ridge RWD. Excavation work began in June 2017 on the construction of the new plant located near the site of the existing plant. Three separate contracts were approved. Contract #1 for the new plant to Huffman Construction, LLC in the amount of \$7,679,000 and at 6-30-18 is 60.8% complete. Contract #2 for Transmission line to Cross-Bo Construction LLC \$1,089,515 and at 6-30-18 is 88.7% complete. Contract #3 for Tanks and Towers to Circle P Welding \$582,370 and at 6-30-18 is 89.3% complete. Estimated date of completion for all projects is July of 2019. During construction of the new plant, the Authority has been providing water to the Towns of Kansas and Colcord, RWD #11 and the residents of Flint Ridge. The source of funding for the project has been provided by grants from Cherokee Nation/Indian Health Services, loan and grant from USDA Rural Development, and loan and Grant from the Oklahoma Water Resource Board/DEQ Drinking Water State Revolving Fund. A new Excavator was purchased in August of 2017 that would enable our field technicians to maneuver into closer quarters than they could with our backhoe. It was financed through Arvest Equipment Financing. A Maintenance Service Agreement was entered into with RWD #11 to provide manpower and equipment needs to their district. The result was an increase in revenue of \$66,000 to our approved annual budget (2018/2019). A new Auto Meter Read system was approved as a part of the project and will be implemented in September of 2018. Nineteen Master Meters for Flint Ridge main lines have been approved and will be implemented in November 2018. These two additions to the project will allow us to read meters more effectively and detect and pinpoint areas that water loss is occurring. A website was developed in September of 2017, SDCRWA.com, that has enabled the Authority to keep our customers updated on the progress of the project and also pay their bill online with a credit card.

#### **Overview of the Financial Statements**

This annual report consists of two parts: management's discussion and analysis of the financial statements and the financial statements. The financial statements also include notes that explain the information contained in the financial statements in greater detail.

#### **Required Financial Statements**

The financial statements of the Authority use accounting methods similar to those used by private sector companies. The statement of net position includes all of the Authority's assets and liabilities and provides information about the nature and amounts of investment in resources (assets) and the obligations of the Authority to creditors (liabilities). The assets and liabilities are presented in a classified format, which distinguishes between current and noncurrent assets and liabilities. Current assets are those assets expected to be converted to cash or used to pay current liabilities within 12 months. Conversely, noncurrent assets and liabilities are those expected to extend beyond a 12-month

period. The statement of net position also provides the basis for computing rate of return, evaluating the capital structure of the Authority, and assessing the liquidity and financial flexibility of the Authority. All of the current year's revenues and expenses are accounted for in the statement of revenues, expenses, and change in net position. This statement reports information about the Authority's activities and measures the success of the Authority's operations over the past year.

The final required financial statement is the statement of cash flows. The primary purpose of this statement is to provide information about the Authority's sources and uses of cash during the reporting period. The statement reports cash receipts, cash payments, and net changes in cash resulting from operating, investing, and financing activities and provides answers to such questions as where did cash come from, what was cash used for, and what was the change in the cash balance during the reporting period.

### Financial Analysis of the Authority

Our analysis of the Authority begins with a measure of the Authority's financial position or financial health by reporting its assets and liabilities and the difference between them, the "net position". Over time, increases and decreases in the Authority's net position are one indicator of whether its financial health is improving or deteriorating. However, other nonfinancial factors such as new water supply facilities, water demand, economic conditions, population growth, state and federal regulation, and changes in government legislation must also be considered in evaluating the Authority's financial health. The statement of revenues, expenses, and changes in net position provides information that is useful in evaluating whether the Authority has successfully recovered all of its costs through its water rates and other charges, as well as its creditworthiness.

#### *Net Position*

A summary of the Authority's statements of net position is presented in Table 1.

**Table 1**  
**Condensed Statements of Net Position**  
(In Thousands of Dollars)

	FY 2018	FY 2017	Change
Current and other assets	\$ 515.2	\$ 742.2	\$ (227.0)
Capital assets	13,009.3	6,964.7	6,044.6
Total assets	13,524.5	7,706.9	5,817.6
Long-term debt outstanding	6,761.0	3,490.2	3,270.8
Other liabilities	804.3	685.6	118.7
Total liabilities	7,565.3	4,175.8	3,389.5
Net position			
Net investment in capital assets	5,883.6	3,474.5	2,409.1
Unrestricted	75.6	56.6	19.0
Total net position	\$ 5,959.2	\$ 3,531.1	\$ 2,428.1

As shown in table 1, total net position increased by \$2,428,180.

*Change in Net Position*

**Table 2**  
**Condensed Statements of Revenues, Expenses, and Changes in Net Position**  
(In Thousands of Dollars)

	<u>FY 2018</u>	<u>FY 2017</u>	<u>Change</u>
Operating revenues	780.3	81.1	699.2
Operating expenses	<u>645.8</u>	<u>63.1</u>	<u>582.7</u>
Operating income before depreciation	<u>134.5</u>	<u>18.0</u>	<u>116.5</u>
Depreciation	<u>187.9</u>	<u>20.3</u>	<u>167.6</u>
Operating loss	(53.4)	(2.3)	(51.1)
Interest expense	2.0	1.1	0.9
Debt issuance and legal costs	<u>122.8</u>	<u>421.0</u>	<u>(298.2)</u>
Loss before contributions and transfer of cash from FRRWD	<u>(178.2)</u>	<u>(424.4)</u>	<u>246.2</u>
Capital contributions	2,591.4	1,120.5	1,470.9
Transfer of cash from FRRWD	<u>14.9</u>	<u>2,414.5</u>	<u>(2,399.6)</u>
Change in net position	<u>2,428.1</u>	<u>3,110.6</u>	<u>(682.5)</u>
Net position - beginning	<u>3,531.1</u>	<u>420.5</u>	<u>3,110.6</u>
Net position - ending	<u><u>5,959.2</u></u>	<u><u>3,531.1</u></u>	<u><u>2,428.1</u></u>

Table 2 reflects the statements of revenues, expenses, and changes in net position and provides information as to the nature and source of these changes.

As shown in Table 2, the change in net position increased from the prior year by \$2,428,180. This major change is attributable to capital contributions from the Cherokee Nation, Oklahoma Water Resource Board, and USDA Rural Development.

**Capital Assets and Long-term Debt**

The Authority had invested \$5,883,658 in capital assets net of related debt (including outstanding retainage and payables expected to be paid by additional loan proceeds) at June 30, 2018.

**Table 3**  
**Capital Assets**  
(In Thousands of Dollars)

	FY 2018	FY 2017	Change
Non-depreciable assets			
Water capacity rights	\$ 60	\$ 60	\$ -
Construction in progress	7,376.7	1,212.8	6,163.9
Depreciable assets			
Buildings	25.6	25.6	-
Equipment and furniture	73.0	6.6	66.4
Water system	5,682.2	5,680.0	2.2
Accumulated depreciation	(208.2)	(20.3)	(187.9)
Totals	\$ 13,009.3	\$ 6,964.7	\$ 6,044.6

**Table 4**  
**Long-Term Debt**  
(In Thousands of Dollars)

	FY 2018	FY 2017	Change
Capital lease	\$ 53.6	\$ -	\$ 53.6
USDA-RD note payable	6,707.4	3,490.2	3,217.2
	\$ 6,761.0	\$ 3,490.2	\$ 3,270.8

During the year, the Authority took additional draws on USDA Rural Development note in the amount of \$3,217,240 to finance continuing construction on the new water treatment plan and related distribution lines and storage tanks. The note calls for the payments to begin in June of 2020. In addition, the Authority issued a lease to Arvest Equipment in the amount of \$63,941 for the purchase of a 2017 New Holland excavator and flatbed trailer.

***Economic Factors and Next Year's Budget and Rates***

The Board of SDCRWA will continue to use the five-year financial plan prepared by Municipal Financial Services, Inc as a tool in preparation of the annual budget for fiscal year ending June 30, 2019. Historical data from June 30, 2018 was also used in determining the budget. It is anticipated that water usage will increase in the upcoming year and that the service agreement with RWD #11 will continue throughout the year. Cookson Hills Christian School Inc. located across Highway 10 from the Flint Ridge Main Gate is expected to be on line in March 2019. The Cobb Vantress Three Springs Farm located west of RWD #11 is expected to be on line in January 2019. The addition of these two entities will result in increased



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revenues that are not included in the present budget. No change in water rates will occur until completion of the plant expansion.

This financial report is designed to provide a general overview of the Authority's finances for those having an interest therein. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the South Delaware County Regional Water Authority, PO Box 8, 653 Valley View Road, Kansas, OK 74347-9305.

**Statement of Net Position  
June 30, 2018**

**Assets**

Current assets:

Unrestricted assets

Cash and cash equivalents	\$ 76,782
Accounts receivable from the sale of water	63,293
Other current assets	16,280

Total unrestricted assets	156,355
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Restricted assets:

Grants receivable	358,846
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Total current assets	515,201
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Noncurrent assets:

Construction in progress	7,376,684
Water capacity rights	60,000
Capital assets, depreciable, net	5,572,614

Total noncurrent assets	13,009,298
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Total assets	13,524,499
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**Liabilities**

Current liabilities:

Accounts payable	42,585
Accrued payroll	5,337
Accrued compensated absences	6,108
Accrued interest payable	11,443
Current portion of long term debt	11,523

Current liabilities payable from restricted assets:

Construction funds accounts payable	723,471
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Total current liabilities	800,467
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Noncurrent liabilities:

Deposits held for customers	15,300
Long-term debt	6,749,492

Total noncurrent liabilities	6,764,792
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Total liabilities	7,565,259
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Net position

Net investment in capital assets	5,883,658
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Unrestricted	75,582
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Total net position	\$ 5,959,240
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See accompanying notes to the financial statements

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**Statement of Revenues, Expenses, and Change in Net Position**  
**Year Ended June 30, 2018**

Service revenues	
Revenue from the sale of water	\$ 714,329
Maintenance services - RWD 11	66,000
Total service revenues	<u>780,329</u>
Operating expenses	
Salaries and benefits	293,704
Chemicals and supplies	46,969
Repair and maintenance	69,311
License and fees	13,108
Automobile expense	20,062
Utilities	99,014
Insurance	22,065
Office and billing	36,574
Flint Ridge POA lease	45,000
Depreciation	187,868
Total operating expenses	<u>833,675</u>
Operating loss	(53,346)
Nonoperating revenues (expenses)	
Capital contributions	2,591,355
Other non-operating	14,913
Interest income	5
Legal fees	(122,779)
Interest expense	(1,968)
Total nonoperating revenues (expenses)	<u>2,481,526</u>
Change in net position	2,428,180
Net position - beginning	<u>3,531,060</u>
Net position - ending	<u>\$ 5,959,240</u>

See accompanying notes to the financial statements

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**Statement of Cash Flows  
Year Ended June 30, 2018**

<b>Operating activities</b>	
Receipts from customers	\$ 784,071
Payments for goods and services	(353,963)
Payments to employees	(297,387)
Net cash provided by operating activities	<u>132,721</u>
 <b>Noncapital financing activities</b>	
Cash transferred from Flint Ridge Rural Water District	<u>14,913</u>
 <b>Capital and related financing activities</b>	
Proceeds from capital debt	3,281,181
Receipts from grant agreements	2,859,482
Purchases of capital assets	(6,131,594)
Principal paid on capital debt	(10,371)
Interest paid on capital debt	(1,968)
Legal fees and other debt issuance costs	(122,779)
Net cash used by capital and related financing activities	<u>(126,049)</u>
 <b>Investing activities</b>	
Interest and dividends	<u>5</u>
Net change in cash and cash equivalents	21,590
Cash and cash equivalents, beginning of year	<u>55,192</u>
Cash and cash equivalents, end of year	<u>\$ 76,782</u>
 <b>Reconciliation of operating income to net cash provided by operating activities</b>	
Operating loss	\$ (53,346)
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation expense	187,868
Changes in operating assets and liabilities:	
Increase in accounts receivable	(6,758)
Increase in prepaid expense and claims receivable	(12,755)
Increase in accounts payable	10,895
Increase in deposits held for customers	10,500
Decrease in other accrued liabilities	(3,683)
Net cash provided by operating activities	<u>\$ 132,721</u>

See accompanying notes to the financial statements

## Notes to the Financial Statements

### 1. Organization

The South Delaware Regional Water Authority (the Authority) was created on November 12, 2013 pursuant to Title 60, Oklahoma Statutes 2011, section 176 to 180.4, to promote, develop, and operate public works projects or facilities related to the provision of potable drinking water. The trust is governed by a five-member Board of Trustees with the County of Delaware, Oklahoma as beneficiary.

On May 19, 2017, the Flint Ridge Rural Water District transferred its entire operations to the South Delaware Regional Water Authority. Prior to that time, the Authority was in a development or planning stage.

### 2. Summary of Significant Accounting Policies

#### Operating Revenue and Expense

The Authority considers all revenue and expense associated with the delivery of water to customers to be operating activities. All other revenue and expense are considered to be nonoperating activities.

#### Net position

Net position is classified into three components:

- *Net Investment in Capital Assets* – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount is not included in the calculation of net investment in capital assets. Instead, that portion of the debt or deferred inflows of resources is included in the same net position component as the unspent proceeds.
- *Restricted* – This component consists of net position whose use is subject to external constraints (such as through debt covenants) by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position* – This component consists of net position elements that do not meet the definition of restricted or net investment in capital assets.

When the Authority incurs an expenditure where it can use both restricted and unrestricted funds the Authority will first use restricted funds.

The accounting policies and practices of the Authority confirm to accounting principles generally accepted in the United States applicable to an enterprise fund of a government unit.

**Measurement Focus and Basis of Accounting**

The Authority is accounted for on the flow of economic resources measurement focus and uses the accrual basis of accounting in the preparation of financial statements. The accounting and reporting policies of the Authority conform to the accounting rules prescribed by the Governmental Accounting Standards Board (GASB). The Authority follows private sector guidance contained in GASB Statement No. 62, *Codification of Accounting and financial Reporting guidance contained in pre-November 30, 1989 FASB and AICPA pronouncements*.

**Cash Equivalents**

For purposes of the statement of cash flows, cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and have original maturities of 91 days or less.

**Investments**

Investments are reported at fair value in the statement of net position, except for money market funds and U.S. government obligations with original maturities less than one year, which are reported at amortized cost as permitted by GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. All changes in the fair value of investments are recognized as gains or losses in the statement of revenues, expenses, and change in net position.

**Materials and Supplies Inventories**

The Authority maintains minimal materials and supplies inventories which consist primarily of spare parts and are fully expensed at the time of purchase.

**Capital Assets**

It is the Authority's policy to capitalize property and equipment having an original cost in excess of \$1,000 and a useful life longer than one year. Capital assets are stated at cost. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as follows:

Water distribution system	5 – 40 years
Field equipment	5 – 7 years
Buildings	40 years
Office equipment and furnishings	3-5 years
Vehicles	5-10 years

Maintenance, repairs, and minor renewals are charged to expense as incurred. Expenditures that materially increase value, increase capacity, or expend useful lives are capitalized. Capital assets are

removed (net of accumulated depreciation) upon retirement or disposition. Related gains or losses are charged to nonoperating activities.

### **Water Capacity Rights**

Water capacity rights represent the Authority's rights related to system rights-of-way, licenses, easements, and permits to take and use water. The Authority accounts for the water capacity rights in accordance with the provisions of GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. This statement requires that indefinite-lived intangible assets not be amortized, but instead be tested for impairment at least annually and whenever events or changes in circumstances indicate that the carrying value may not be recoverable. The Authority has not identified any indicators of impairment relative to the water capacity rights at June 30, 2018.

### **Impairment of Capital Assets and Insurance Recoveries**

The Authority accounts for impairment of capital assets and insurance recoveries in accordance with the provisions of GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*. This statement requires that capital assets be reviewed for impairment whenever events or changes in circumstances indicate that the service utility of the asset has declined significantly and unexpectedly. Impaired capital assets that will no longer be used are reported at the lower of carrying value or fair value. Impairment losses on capital assets that will continue to be used are measured using the method that best reflects the diminished service utility of the asset: restoration cost approach, service units approach, or deflated depreciated replacement cost approach. Insurance recoveries related to impairment losses are netted against the impairment loss if received in the same year; otherwise the recovery is reported as revenue in the year received. No impairment losses were recognized in 2018.

### **Capitalization of Interest**

Interest costs incurred are capitalized as part of the cost of constructing capital assets. In instances where proceeds of the related debt are externally restricted to financing the construction, the interest earned on funds restricted for construction are offset against the interest costs capitalized.

### **Debt Issue Costs**

The Authority accounts for debt issuance costs in accordance with the provisions of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. Debt issuance costs are expensed as incurred.

### **Commitments and Contingencies**

Liabilities for loss contingencies arising from claims, assessments, litigation, fines and penalties, and other sources are recorded when it is probable that a liability has been incurred and the amount can be reasonably estimated.

### Capital Contributions

Capital contributions represent capital grants from the Cherokee Nation, Indian Health Services, U.S. Department of Agriculture - Rural Development, and the Oklahoma Water Resources Board (characterized as loan forgiveness). Contributions are recognized when all applicable eligibility requirements of the grant have been met, pursuant to GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*. The Authority had \$2,591,355 in capital contributions during the year ended June 30, 2018.

### 3. Rate-Making Policies and Procedures

As part of an agreement for the transfer of assets from the Flint Ridge Rural Water Authority, the Authority has agreed to fix a schedule of uniform and non-discriminatory rates, fees and charges for the use of the System and for services supplied by the System such as will provide in any year revenues sufficient to pay monthly debt service requirements including the principal and interest on all indebtedness incurred by the Authority including the establishment and maintenance of any funds, reserves, or accounts required pursuant to any indenture or other instrument securing such indebtedness. The Authority is currently in the process of significantly expanding the System. Effective upon completion of the System expansion (currently estimated to be in the Summer of 2019), the Authority has agreed to implement a specified reduced rate schedule, however the rates and fees may be reviewed at least annually to determine adequacy.

### 4. Wholesale Water Contracts

The Authority has entered into contracts to provide water on a wholesale basis to the following entities:

- Rural Water, Sewer, Gas, and Solid Waste Management District No. 11, Delaware County, Oklahoma
- Kansas Public Works Authority – an Oklahoma Public Trust existing for the use and benefit of the Town of Kansas, Oklahoma
- West Siloam Springs Municipal Authority – an Oklahoma Public Trust existing for the use and benefit of the Town of West Siloam Springs, Oklahoma

As part of the agreement for the transfer of assets from the Flint Ridge Rural Water District, the Authority has agreed that it will not raise or lower rates for retail customers in excess of the percentage rate adjustment applied to the wholesale customers of the Authority.



**5. Transfer of Operations – Flint Ridge Rural Water District**

On May 19, 2017, the Authority entered into an Assignment and Assumption of Second Amended Lease Agreement that effectively transferred a water filtration and treatment plant, water collection and distribution system, associated improvements, and easements and water capacity rights from the Flint Ridge Rural Water District for Adair and Delaware Counties, Oklahoma, an Oklahoma Rural Water District (“FRRWD”). The transaction has been accounted for by the Authority as a transfer of operations pursuant to GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*. Capital assets were transferred at the net book value as of the date of the transaction. A summary of the transferred assets, liabilities, and net position is as follows:

Assets:	
Cash	\$ 105,973
Other assets	51,654
Capital assets, net	<u>5,512,169</u>
Total assets	<u>5,669,796</u>
Liabilities:	
Other liabilities	25,116
Long-term debt	<u>3,230,205</u>
Total liabilities	<u>3,255,321</u>
Net position:	
Net investment in capital assets	2,281,964
Unrestricted	<u>132,511</u>
Total net position	<u>\$ 2,414,475</u>

**6. Flint Ridge Property Owners Association, Inc.**

On May 19, 2017, the Flint Ridge Property Owners Association, Inc. (“POA”) consented to the assignment of a lease from FRRWD to the Authority for the water system. The lease will expire on September 30, 2045 with a provision for an additional forty-year term upon mutual agreement of the parties. There is no rent payable under the lease, however, the Authority is required to establish and make an annual \$30,000 payment on December 15 each year to a “POA Fund”, under the control of the POA, to be used for future line extension and development for residential customers of the Authority. The contribution amount is adjusted annually by the same percentage as rates are adjusted by the Authority. The first contribution was made on December 15, 2017.

**7. Operation and Maintenance Service Agreement**

On May 25, 2017, the Authority entered into an agreement with the Rural Water, Sewer Gas, and Solid Waste Management District No. 11, Delaware County, Oklahoma (RWD 11). Under the agreement, the Authority will provide personnel for assistance with the operation and maintenance of the water system

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serving the customers of the RWD 11. In return, the RWD 11 will pay the Authority \$5,500 per month. In addition, RWD 11 will reimburse all costs incurred by the Authority in performing the services, including repairs and maintenance of the RWD 11 portion of the System.

#### **8. Restricted Assets**

Restricted funds are established to the extent required by debt covenants for the Authority's debt and other contractual arrangements. At June 30, 2018, grant receivables were restricted for the payment of construction project payables. The Authority had no restricted net assets.

#### **9. Deposits and Investments**

As of June 30, 2018, the total carrying amount of the Authority's deposits was \$76,782, which were fully insured by the FDIC. The Authority had no investments.

#### **10. Grants Receivable and Capital Contributions**

In the fiscal year ended June 30, 2016, the Authority entered into an agreement with the Cherokee Nation to provide a grant for the Flint Ridge Water Treatment Plant expansion in the amount of \$476,400 of which \$471,486 was expended and reimbursed in that prior fiscal year. The balance remaining on the grant of \$4,914 was received in the current year.

On August 30, 2016, the Authority entered into an agreement with the Cherokee Nation in concert with the Indian Health Services through the U.S. Department of Health and Human Services to provide a grant for the Flint Ridge Water Treatment Plant expansion in the amount of \$1,500,000. At June 30, 2018, the Authority had expended all but \$5,190 and showed a grant receivable of \$13,851.

On May 19, 2017, the Authority entered into an agreement with the Oklahoma Water Resources Board to provide a loan for the Flint Ridge Water Treatment Plant expansion in the amount of \$3,000,000. The loan provides forgiveness of \$1,836,143 of the debt if certain conditions are met. The Authority was in compliance with the conditions during the year and have treated all receipts from this agreement as grant proceeds. During the fiscal year, the Authority incurred \$1,366,144 in expenditures and there were no remaining entitlements related to the forgiveness portion of the loan or receivables at June 30, 2018.

On May 19, 2017, the Authority also entered into an agreement with the U.S. Department of Agriculture, Rural Development to provide a grant of \$3,886,000. During the year ended June 30, 2018, there were \$344,995 in expenditures that had not yet been reimbursed by the grant. Consequently, the Authority recognized a grant receivable of this amount.

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**11. Capital Assets**

The following is a summary of capital asset changes for the year ended June 30, 2018:

	Balance <u>July 1, 2017</u>	<u>Additions</u>	<u>Deletions</u>	Balance <u>June 30, 2018</u>
Capital assets not being depreciated:				
Water capacity rights	\$ 60,000	\$ -	\$ -	\$ 60,000
Construction in progress	1,212,798	6,163,886	-	7,376,684
Total capital assets not being depreciated	<u>1,272,798</u>	<u>6,163,886</u>	<u>-</u>	<u>7,436,684</u>
Depreciable assets				
Buildings and improvements	25,632	-	-	25,632
Equipment and furniture	6,542	66,441	-	72,983
Water system	5,679,995	2,180	-	5,682,175
Total depreciable assets	<u>5,712,169</u>	<u>68,621</u>	<u>-</u>	<u>5,780,790</u>
Less accumulated depreciation	<u>20,308</u>	<u>187,868</u>	<u>-</u>	<u>208,176</u>
Capital assets, net	<u>\$ 6,964,659</u>	<u>\$ 6,044,639</u>	<u>\$ -</u>	<u>\$ 13,009,298</u>

Depreciation expense was \$187,868 for the fiscal year ended June 30, 2018. Interest expense in the amount of \$70,499 was capitalized.

**12. Long-Term Debt**

Long-term debt at June 30, 2018 consisted of:

Arvest Equipment Finance lease issued July 15, 2017 in the amount of \$63,941, bearing interest at the rate of 4.15%, payable at \$1,127 for 63 months, and secured by an excavator and flatbed trailer, maturing in October 2022	\$ 53,570
USDA-RD Note issued May 19, 2018 in the amount of \$6,749,000 of which \$6,707,445 had been drawn as of June 30, 2018 The note bears interest at the rate of 1.75% and is payable over 40 years with monthly payments of \$20,720 beginning June 19, 2020. Annual interest only payments due on May 19, 2018 and the subsequent year will be added to the principal.	<u>6,707,445</u>
Total long-term debt at June 30, 2018	<u>\$ 6,761,015</u>

The Authority's changes in long-term liabilities for the fiscal year ended June 30, 2018 were as follows:

	Balance <u>July 1, 2017</u>	<u>Additions</u>	<u>Retirements</u>	Balance <u>June 30, 2018</u>	Amounts Due <u>in One Year</u>
Capital lease payable	\$ -	\$ 63,941	\$ 10,371	\$ 53,570	\$ 11,523
USDA-RD note payable	3,490,205	3,217,240	-	6,707,445	-
Total long term debt	<u>\$ 3,490,205</u>	<u>\$ 3,281,181</u>	<u>\$ 10,371</u>	<u>\$ 6,761,015</u>	<u>\$ 11,523</u>

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Annual debt service requirements to maturity for long-term debt as of June 30, 2018 are as follows:

Year Ending	USDA Loan		Arvest Equipment Lease		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
June 30						
2019	\$ -	\$ 117,380	\$ 11,523	\$ 2,006	\$ 11,523	\$ 119,386
2020	10,938	118,108	12,010	1,518	22,948	119,626
2021	132,511	116,129	12,520	1,008	145,031	117,137
2022	134,848	113,792	13,048	481	147,896	114,273
2023	137,227	111,413	4,469	39	141,696	111,452
2024 to 2028	723,314	519,886	-	-	723,314	519,886
2029 to 2033	789,405	453,795	-	-	789,405	453,795
2034 to 2038	861,535	381,665	-	-	861,535	381,665
2039 to 2043	940,255	302,945	-	-	940,255	302,945
2044 to 2048	1,026,169	217,031	-	-	1,026,169	217,031
2049 to 2053	1,119,933	123,267	-	-	1,119,933	123,267
2054 to 2058	831,310	25,940	-	-	831,310	25,940
Total	<u>\$ 6,707,445</u>	<u>\$ 2,601,351</u>	<u>\$ 53,570</u>	<u>\$ 5,052</u>	<u>\$ 6,761,015</u>	<u>\$ 2,606,403</u>

### 13. Commitments and Contingencies

#### Litigation

The Authority may be party to various legal proceedings, which normally occur in the ordinary course of business. Management has deemed that no accrual or provision is required at June 30, 2018 related to legal proceedings.

#### Grant Program Involvement

The Authority is subject to audit examinations by funding agencies to determine compliance with grant conditions. In the event that expenditures would be disallowed, repayment could be required.

### 14. Subsequent Events

Management has evaluated subsequent events through the date of this report and determined that no additional information needs to be added to the financial statements.

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**Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2018**

Federal Grantor/Pass Through Agency Grantor/Program Title	Federal CFDA Number	Pass-through Identifying Number	Federal Expenditures
<b>FEDERAL AWARDS:</b>			
<u>U.S. DEPARTMENT OF AGRICULTURE</u>			
Water and Waste Disposal Systems for Rural Communities (Loan)	10.76	Direct	\$6,707,445
Water and Waste Disposal Systems for Rural Communities (Grant)	10.76	Direct	344,995
Total Water and Wast Disposal Systems for Rural Communities			7,052,440
<u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</u>			
Passed through the Cherokee Nation:			
Indian Health Service Sanitation Facilities Construction Program	93.210	OK15T98	875,302
Indian Health Service Sanitation Facilities Construction Program	93.210	CN Grant	4,914
Total Indian Health Service Sanitation Facilities			880,216
<u>U.S. ENVIRONMENTAL PROTECTION AGENCY</u>			
Passed through the Oklahoma Water Resources Board:			
Safe Drinking Water State Revolving Fund	66.468	ORF-16-0004-DW	1,366,144
<b>TOTAL FEDERAL EXPENDITURES</b>			<b>\$9,298,800</b>

**Note 1 – Basis of Presentation**

This schedule includes the federal grant activity of the South Delaware County Regional Water Authority (“Authority”) under programs of the federal government for the year ended June 30, 2018. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position or cash flows of the Authority.

**Note 2 – Summary of Significant Accounting Policies**

Expenditures reported on the Schedule of Expenditures of Federal Awards are reported on the accrual basis of accounting (U.S. GAAP) which may be different from other information contained in the Authority’s financial statements. Amounts accrued as retainage on long-term construction contracts are not recognized as federal expenditures until approved for payment.

**Note 3** – The above awards did not include an indirect cost rate in the allowable costs and consequently the Authority did not use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

**Note 4** – The Authority’s USDA loan had an outstanding balance of \$3,490,205 at the beginning of the year, issued an additional \$3,217,240 during the year, and had an outstanding balance of \$6,707,445 at the end of the year.



# Elfrink and Associates, PLLC

Certified Public Accountants

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Trustees  
South Delaware County Regional Water Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States the financial statements of the business-type activities of the South Delaware County Regional Water Authority ("Authority"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Authority's basic financial statements, and have issued our report thereon dated October 17, 2018.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Elfrink and Associates, PLLC*

Elfrink and Associates, PLLC

Tulsa, Oklahoma

October 17, 2018

*Reissued August 22, 2019*



# Elfrink and Associates, PLLC

Certified Public Accountants

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Trustees  
South Delaware County Regional Water Authority

### **Report on Compliance for Each Major Federal Program**

We have audited the South Delaware County Regional Water Authority's ("Authority") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended June 30, 2018. The Authority's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

#### ***Opinion on Each Major Federal Program***

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

#### ***Other Matters***

The results of our auditing procedures disclosed no instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance.

### **Report on Internal Control over Compliance**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and



performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Elfrink and Associates, PLLC*

Elfrink and Associates, PLLC

Tulsa, Oklahoma

October 17, 2018

*Reissued August 22, 2019*

SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
SOUTH DELAWARE COUNTY REGIONAL WATER AUTHORITY, OKLAHOMA  
Year ended June 30, 2018

**Section I – Summary of Auditor’s Results**

*Financial Statements*

Type of auditor’s report issued: *unmodified*

Internal control over financial reporting:

- Material weakness(es) identified? *No*
- Significant deficiencies identified that are considered to be material weaknesses? *No*
- Noncompliance material to financial statements noted? *No*

*Federal Awards*

Internal control over major programs:

- Material weakness(es) identified? *No*
- Significant deficiencies identified that are not considered to be material weaknesses? *No*

Type of auditor’s report issued on compliance for major programs: *unmodified*

Any audit findings disclosed that are required to be reported in accordance with *Uniform Guidance*? *No*

Identification of major programs:

<u>CFDA Number</u>	<u>Federal Program</u>
10.760	<i>Water and Waste Disposal Systems for Rural Communities</i>
66.468	<i>Capitalization Grants for Drinking Water State Revolving Funds</i>
93.210	<i>Tribal Self-governance Program: IHS Compacts/Funding Agreements</i>

Dollar threshold used to distinguish between type A and type B programs: *\$750,000*

The auditee was considered to be a low-risk auditee.

Note: The Authority has not prepared a Summary Schedule of Prior Audit Findings and Corrective Action Plan as there were no findings in the prior year.

**Section II – Financial Statement Finding**

No matters to report.

**Section III – Federal Award Findings and Questioned Costs**

No matters to report.